UTAH DIVISION OF AIR QUALITY MODIFIED SOURCE PLAN REVIEW

S. Gale Chapman, President

27 007

N0327-007

Intermountain Power Service Corporation 850 West Brush Wellman Road

Delta, Utah 84624

RE:

Intermountain Generating Station DAQE-749-01 Modification

Project fee code:

to Increase Power Generating Capacity

Millard County, Utah CDS-A, ATT, Title V, Title IV, NSPS

REVIEW ENGINEER:

Milka M. Radulovic

DATE:

July 17, 2001

NOTICE OF INTENT SUBMITTED: PLANT CONTACT:

April 5, 2001

PLANT CONTACT:

Rand Crafts (435) 864-6494

PHONE NUMBERS: FAX NUMBER:

(435) 864-0994

SOURCE LOCATION:

850 West Brush Wellman Road Delta, Millard County, Utah

UTM COORDINATES:

4,374.4 km Northing, 364.2 km Easting, Zone 12

datum NAD27

APPROVALS:

Peer Engineer

John Jenks

DAQ requests that a company/corporation official read the attached draft/proposed Plan Review with Recommended Approval Order Conditions. If this person does not understand or does not agree with the conditions, the <u>PLAN REVIEW ENGINEER</u> should be contacted within five days after receipt of the Plan Review. Special attention needs to be addressed to the Recommended AO Conditions because they will be recommended for the final AO. If this person understands and the company/corporation agrees with the Plan Review or Recommended AO Conditions, this person should sign below and return (can use FAX # 801-536-4099) within 10 days after receipt of the conditions. If the Plan Review Engineer is not contacted within 10 days, the Plan Review Engineer shall assume that the Company/Corporation official agrees with this Plan Review and will process the Plan Review towards final approval. A 30-day public comment period will be required before the Approval Order can be issued.

Thank You Applicant

Contact

(Signature & Date)

OPTIONAL: In order for this Source Plan Review and associated Approval Order conditions to be administratively included in your Operating Permit (Application), the Responsible Official as defined in R307-415-3, must sign the statement below and the signature above is not necessary. THIS IS STRICTLY OPTIONAL! If you do not desire this Plan Review to be administratively included in your Operating Permit (Application), only the Applicant Contact signature above is required. Failure to have the Responsible Official sign below will not delay the Approval Order, but will require a separate update to your Operating Permit Application or a request for modification of your Operating Permit, signed by the Responsible Official, in accordance with R307-415-5a through 5e or R307-415-7a through 7i.

"Based on reasonable inquiry, I certify that the information provided for this

| UII) Ran | d Crafts - 4-PP-morekw.wpd | | | • | | F |
|----------|---|---|---------------------------------------|---------|---|---|
| | | | | | | |
| | | | | | | |
| | | | | | | |
| | | | | | | |
| | American Control to a trace of | | | | | |
| | Approval Order has been true, ac Approval Order be administrative (Application)." | curate and complete ly amended to the C | e and request the Operating Permit | at this | | |
| | | | | | | |
| | Responsible Official(Si | gnature & Date) | | | ; | |
| | N:\MRADULOV\WP\REVIEW\IPP-MOREKW.WPD | gridiano di Dato, | | | | |
| | | . : | | | | |
| | | | | | | |
| | | | | | | |
| | | | | | | |
| | | | | | | |
| | | | | | | |
| | - | | | | | |
| | | | | | | |
| | | | | | | |
| | | | | | | |
| | | | | | | |
| | | | | | | |
| | | | | | | |
| | | | | | | |
| | ~ | | | | | |
| | | • | | | | |
| | | | | | | |
| | | | | | | |
| | | | | | | |
| | | | di a | | | |
| | | | | | | |
| | | | | | | |
| | | • | | | | |
| | | | | | | |
| | | | | | | |
| | | | | | | |

Engineering Review: Modification to DAQE-749-01 to Increase Power Generation October 29, 2001 Page 2

IP10_004307

TYPE OF IMPACT AREA

Attainment Area Yes **NSPS** Yes 40 CFR Part 60, Subpart Da (Fossil-Fuel-Fired Steam Generators for Which Construction is Commenced After September 18, 1978), and Subpart Y (Coal Preparation Plants) **NESHAP** No MACT No Hazardous Air Pollutants (HAPs) Yes Hazardous Air Pollutants Major Source Yes (No HAPs involved in modification) **New Major Source** No **Major Modification** No **PSD Permit** Yes PSD Increment (modeling) No Operating Permit Program Minor No Major Yes Send to EPA Yes Comment period 30-day

FOR MODIFIED SOURCES

The Notice of Intent is for a modification to an existing source. The following standards are applicable to this review:

| NSPS applies to modification? | No |
|---------------------------------------|-----|
| PSD review of entire source required? | No |
| NESHAPS applies to modification? | No |
| HAPs involved in modification? | No |
| TITLE V required for entire source? | Yes |
| HAPs MAJOR for modification? | No |
| NONATT MAJOR for entire source? | No |

Abstract

Intermountain Power Service Corporation (IPSC) operates the Intermountain Generating Station (IGS) coal fired steam-electric plant, consisting of two 875 MW units, that is located near Delta in Millard County. IGS was originally permitted to operate four coal fired 750 MW boilers. However only two 875 MW boilers were installed. IPSC is requesting a modification to their current approval order (AO) DAQE-749-01 to uprate (increase) each unit generating capacity from 875 to 950 MW. The following are the modifications needed at the plant for the proposed-uprate that will affect emissions:

- 1. Increase heat input through the main boilers
- 2. Add patented scrubber wall rings to provide more efficient SO₂ removal
- 3. Add more row of tubes in the boiler super heating section

There will be other changes which will not directly affect emissions, such as:

- 1. Replacement of two existing high pressure turbines with two current technology and high efficiency turbines
- Replace one existing relief valve with safety valve on each boiler, one new helper cooling tower (for each unit) without increasing current total circulating flow rates and cycles of concentration, boiler feed pump performance upgrade, generator and isophase cooling enhancement, and others similar changes
- 3. Substituting emission rate limit of 0.024 grains per dry standard cubic feet for the Group I dust collectors with an alternate limit: monthly monitoring of a minimum 0.5 inches water gage differential pressure across the dust collectors.
- 4. In addition to the requested changes, emissions from the existing cooling towers were added to the plant potential to emit.

Millard County is an attainment area of the National Ambient Air Quality Standards (NAAQS) for all pollutants. New Source Performance Standards (NSPS), Subpart Da and Subpart Y applies to this source. Boiler 1 & 2 are also Group 1, Phase II units under the Acid Rain Program. IPSC is a major source of NO_x , SO_2 , CO, and PM_{10} . Title V of the 1990 Clean Air Act applies to this source. The Title V permit will be administratively amended after this AO has been issued. The emissions, in tons per year, will change as follows: PM_{10} (+9.75), CO (+77.56), VOC (+0.69), HAPs (VOC and Non-VOC) (+???????).

This modification did not trigger Prevention of Significant Deterioration (PSD) regulation review since the emission increases (based on base line actual emissions and projected future emissions) were below significant levels. However, IPSC will maintain and submit to Utah Division of Air Quality on annual basis for a period of 5 years post change operation emissions information to demonstrate that this modification did not result in a significant emissions increases. If the submitted information indicate that emission have increases as a consequence of the proposed change, at that time IPSC will be required to obtain a PSD permit.

The Notice of Intent (NOI) for the above-referenced project has been evaluated and has been found to be consistent with the requirements of the Utah Administrative Code Rule 307 (UAC R307). Air pollution producing sources and/or their air control facilities may not be constructed,

installed, established, or modified prior to the issuance of an AO by the Executive Secretary of the Utah Air Quality Board.

Newspaper Notice

The Title V permit will be administratively amended after this AO has been issued. It has been determined that the conditions of the Utah Administrative Code R307-401-6 and the Federal rules have been met. The Executive Secretary intends to issue an Approval Order after a 30-day public comment period is held. This public comment period is being held to receive and evaluate public input on the project proposed by IPSC.

I. <u>DESCRIPTION OF PROPOSAL</u>

IGS was originally permitted to operate four coal fired 750 MW boilers. However only two 875 MW boilers were installed. IPSC is requesting a modification to their current approval order (AO) DAQE-749-01 to uprate (increase) each unit generating capacity from 875 to 950 MW.

1. PROCESS DESCRIPTION AT THE EXISTING PLANT:

IGS is a fossil-fuel fired steam-electric generating station that primarily uses coal as fuel for the production of steam to generate electricity (SIC Code 4911). Both bituminous and subbituminous coals are utilized. Diesel fuel is are also combusted during the startup, shutdown, maintenance, performance, upsets and flame stabilization and used oil for energy recovery.

IGS is a two unit facility operating at a rated capacity of 875 megawatts (MW) per unit (gross).

Approximately 5.3 million tons of coal and 600,000 gallons of oil (including used oil) are used each year in the production of electricity. Normal boiler operating capacity is about at 6.2 million pounds per hour of steam flow at 2822 psi. The current boiler maximum capacity rating (MCR) is 6.6 million lbs steam per hour at 2975 psi.

IGS has in place bulk handling equipment for the unloading, transfer, storage, preparation, and delivery of solid and liquid fuel to the boilers. No changes of this equipment are proposed. No changes in the usage of other raw materials or bulk chemicals are planned.

2. PROPOSED CHANGES:

IPSC will enhance steam flow characteristics through the high pressure (HP) section of each turbine used to generate electricity. This involves the replacement of the HP turbines with a modified design that improves performance and reliability. This modification in and of itself

will not increase plant capacity, but will instead lower emissions due to decreased fuel use from the resulting increased performance.

Combined proposed modifications to other areas of the plant will increase plant generating capacity from 875 to 950 MW. These modifications consist of re-configuring critical points that presently prevent the full utilization of present equipment. Other changes are needed for reliability, performance and/or routine maintenance purposes.

Approximately 7.3 million tons of coal and 600,000 gallons of oil (including used oil) could be used each year in the production of electricity. Normal boiler operating capacity is about at 6.2 million pounds per hour of steam flow at 2822 psi. The current boiler maximum capacity rating (MCR) is 6.6 million lbs steam per hour at 2975 psi

3. EMISSION CHARACTERISTICS:

The composition and physical characteristics of the emissions are expected to change as a result of the proposed modifications, indicated in the emission summary, which shows the anticipated changes in emission rates, temperature, air contaminant types, and concentration of air contaminants. The mass flow of chimney effluent may change proportionately with the change in the heat input.

The existing pollution control devices include low-NO_x burners, fabric filters, wet scrubbers and auxiliary equipment dust collectors.

4. POLLUTION CONTROL DEVICE DESCRIPTION:

The existing pollution control device equipment includes dual register low NO_x burners (B&W Mark V), GEESI baghouse type fabric filters for particulate removal, and GEESI flue gas desulfurization scrubbers. The existing low NO_x burners provide a nominal 60% reduction in potential combustion NO_x formation, the baghouse filters operate at nominal 99.95% efficiency, and the existing wet scrubbers operate at nominal 90% efficiency. Control equipment for the handling and transfer of solid material include dust collection filters.

This proposed project includes modifications to the flue gas flow through scrubber modules to increase SO₂ and acid gas removal at proposed higher emission flows.

5. EMISSION POINT:

The present emission point for the IGS boilers is a lined chimney that discharges at 712 feet above ground level (5386 feet above sea level). The chimney location is 39° 39' 39" longitude, 112° 34' 46" latitude (UTM 4374448 meters Northing, 364239 meters Easting.).

Other emission points such as coal handling, cooling towers are located on the same site proximate to the chimney.

6. **SAMPLING/MONITORING:**

Emissions from boiler combustion are continuously sampled and monitored at the chimney for nitrogen oxides, sulfur oxides, carbon dioxide, and volumetric flow. Opacity is measured at the fabric filter outlet. Other parameters recorded include heat input and production level (megawatt load). Monitoring will remain unchanged. Other emissions not directly monitored are calculated using engineering judgement, emission factors, and fuel analyses. The type and location of the monitors will not be changed.

7. OPERATING SCHEDULE:

IGS operates 24 hours per day, seven days per week. This will not change as a result of the proposed modifications.

8. CONSTRUCTION SCHEDULE:

Construction of the modifications will be performed in a staged manner to accommodate use of normal plant maintenance outage periods.

9. MODIFICATION SPECIFICATIONS:

The changes covered by the modification include:

High Pressure Turbine Retrofit:

The high pressure turbine on each unit at IGS is scheduled to be replaced with a current technology, high efficiency turbine. This unit will increase high pressure turbine efficiency from approximately 84% to over 92%. Additionally, the turbine will be sized to provide up to 8.6% additional output.

Cooling Tower Performance Upgrade:

The cooling towers on each unit at IGS are scheduled for performance enhancement modifications to increase heat rejection capacity. The enhancement consists of increasing cooling fill surface area by approximately 20% by constructing a new helper cooling tower for each unit. Total current circulation flow rates and cycles of concentration will not change. However, flow will be reduced to the present towers by 20%, and redirected to the new helper towers to allow for a larger differential temperature change. To accommodate this expansion, cooling tower transformers feeding the cooling tower fan motors and new towers will be upgraded as well.

Boiler Safety Valve Additions:

Rather than add new safety valves, IPSC will replace one existing electro relief valve (ERV) with one main steam safety valve on each unit. This will address reliability concerns with the existing valves and accommodate the planned increase in generation

capacity.

• Generator Cooling Enhancement:

IPSC intends to upgrade the current generator and stator cooling systems.

Isophase Bus Cooling Enhancement:

The 26kv generator electrical bus feeding the main step-up transformer will be upgraded to enhance the current isophase bus duct cooling systems.

Large Motor Bus Loading Equalization:

IPSC plans to equalize the loading between the large and small motor bus. Due to limited tap adjustment capability on the auxiliary transformers feeding these load centers, several motors will be moved from one supply to the other in order to maintain required motor terminal voltages as unit output is increased.

Boiler Feed Pump Performance Upgrade:

The boiler feed pump will be enhanced with improved bearing housings, flow path smoothing, and impeller clearance modifications to provide increased pump output and reliability.

Main Step-up Transformer Cooling:

The step-up transformers will be modified to increase the transformer cooling system capacity for better temperature control of the transformer oil, core, and housing.

High Pressure Heater Drain Line Modifications:

High pressure heater drain lines will be modified to eliminate resonant vibration at increased load.

• Boiler Modification:

A comprehensive study was performed by the manufacturer of the boilers (Babcock & Wilcox). This study reviewed all aspects of boiler operation at the new turbine output levels. The study also included evaluation of current technologies and operating practices for minimizing emissions, without the need to replace burners. The study recommended addition of surface area specific to primary superheat section. IPSC proposes to add 24 rows of superheat tubes across the full back-pass (convective section) of each boiler. This modification will help eliminate transient temperature anomalies and provide stable and efficient operation at the new higher rating. Since the facility already has low-NO_x burners, to stay below significant net increases in NO_x minor adjustments will be done (such as how coal is combusted, i.e., biased firing,

burners-in-service re-arrangement, adjustments of the burner excess air, adjustments of the frequency of soot-blowing, etc).

Circulating Water Makeup Modifications:

A new circulating water makeup design will support increased makeup requirements and add a degree of redundancy to the system.

Modification Affecting Emissions

Increase Fuel Flow (Heat Input):

In order to utilize increased capacity, coal combustion will increase approximately 5.9%.

Scrubber Wall Ring:

Patented wall rings will be installed in all twelve (12) scrubber absorber vessels to move flow back to the center of the vessel, preventing slip, and providing more efficient SO_2 and acid gas capture in the flue gas.

PRODUCTION SUMMARY:

The proposed project will increase generation capacity from 875 to approximately 950 MWhe, with steam flow design increasing from 6.2 to 6.9 million pounds per hour. Design heat input will increase from 8,352 to 9,225 million Btu per hour, requiring an increase from 5.3 to 5.6 million tons of coal each year. There will be no NO_x emission increase due to a better, stable, more efficient combustion process (firing in a specific combination the burners, and adding of superheat tubes) and elimination of transient temperature anomalies and provide stable and efficient operation at the new higher rating. Therefore, hourly emission limit for NO_x is decreased in proportion with fuel input increase.

Group I Dust Collectors Limit

IPSC is requesting that current emission limit of 0.024 grains per dry standard cubic feet be replaced with an alternate limit: monthly monitoring of a minimum of 0.5 inches water gage differential pressure drop across the Group I duct collector fabric filters. This limit will be monitored on a monthly basis.

Existing Cooling Tower emissions were added to the plant's potential to emit since they
were not shown in the previous reviews.

Applicability of Prevention of Significant Deterioration (PSD) rules to new and modified sources

The determination to require a PSD permit depends on whether a new source or modification to a source is "major." In the Utah Administrative Rules, which mirrors Utah and federal statute, a

"major modification" is defined at R307-101-2, Definitions, to mean "any physical change in or change in the method of operation of a major source that would result in a significant net emissions increase....."

The project described herein constitutes a physical and operational change to the Intermountain Power facility. However, the proposed change will not result in a significant net emissions increase.

To show that an emissions increase is not significant, an electric steam generating facility such as Intermountain must show that its future representative actual emissions will not significantly increase over it pre-change actual emissions. In fact, PSD regulations (under the provisions commonly known as the "WEPCO rule") allow a source undertaking a nonroutine change that could affect emissions at an electric utility steam generating unit to lawfully avoid the major source permitting process by using the unit's representative actual annual emissions to calculate emissions following the change if the source submits information for 5 years following the change to confirm its pre-change projection. Further, in projecting post-change emissions, Intermountain does not have to include that portion of the unit's emissions which could have been accommodated before the change and is unrelated to the change, such as demand growth, changes in fuel characteristics, variability in control technology performance (other than the one in the proposed change), etc.

Under the WEPCO rule, Intermountain must compute baseline actual emissions and must project the future actual emissions from the modified unit for the 2-year period after the physical change. Intermountain has provided these figures to verify its projection of no increase in actual emissions. Following the change, Intermountain must maintain and submit to the Executive Secretary on an annual basis for a period of at least 5 years from the date the units begin fully utilizing the modifications described herein as regular operation, information demonstrating that the renovation did not result in a significant emissions increase. If Intermountain fails to comply with the reporting requirements of the WEPCO rule or if the submitted information indicates that emissions have increased as a consequence of the change, it will be required to obtain a PSD permit for the modifications at that time.

When using the WEPCO actuals to future actuals test, Intermountain must maintain and submit to the Executive Secretary, for a period of 5 years from the date the units full utilization of the Dense Pack project, information demonstrating that the project did not result in an emissions increase. To adequately track post-change emissions, this information must include records on annual fuel use and emissions. Intermountain may exclude emissions increases that are caused by other factors, such as variability in control technology performance or coal characteristics. In addition, when calculating emission increases, Intermountain may exclude that portion of its emissions attributable to increased use at the unit due to the growth in electrical demand for the utility system as a whole since the baseline period.

Alternatively, to avoid the onerous burden of reporting exhaustive information for 5 years, and then attempting to delineate between emissions applicable to these modifications and those operational attributes excluded from the actuals to future actual test to prove no significant net increase, Intermountain has elected to be bound by a federally enforceable permit limit to reduce the potential to emit of the facility.

For electric utility steam generating units, the post-change emission increase calculation is governed by regulations adopted in 1992 (57 Fed. Reg. 32314, July 21, 1992), commonly referred to as the "WEPCO rule," which the State of Utah has adopted. Although the WEPCO rule did not change the regulatory provision that establishes a unit's pre-change emissions, EPA amounced that it would view any consecutive two-year period during the preceding five years as presumptively reflective of "normal source operations." In addition, EPA amended the regulations regarding a utility unit's post-change emissions in two ways. First, the rules allow utilities to project future emissions resulting from a particular change without committing to a permit restriction limiting the unit's potential to emit to a level below its maximum capacity to emit a pollutant, and they provide that emissions increases independent of the physical or operational change may be discounted from the post-change emissions of the unit.

Therefore, a utility making a particular change, instead of accepting permit restrictions on the potential of the changed unit to emit a particular pollutant, may avoid PSD if its projection of "representative actual annual emissions" following the change is not significantly greater than its pre-change emissions. Conversely, if a utility accepts permit restrictions on the potential of the changed unit to emit a particular pollutant, it may avoid the tenuous task of maintaining and supplying to the DAQ substantial amounts of information that may be open to interpretation by both the facility and the agency. In determining whether an emissions increase is due to the modifications or to some excluded operational attribute, confusion and difficulty can arise in interpreting between the two. Intermountain does not have to count in any emissions increase from those emissions that could have been accommodated during the representative baseline period and is attributable to an increase in projected capacity utilization at the unit that is unrelated to the modifications, including any increased utilization. (Refer to EPA Region V letter of May 2000 to H. Nickel of Detroit Edison, "Dense Pack Project PSD Determination.")

Therefore, as a matter of clarity, Intermountain chooses to accept a federally enforceable permit limit to limit its PTE for NO_x , SO_2 , and PM_{10} from the main boilers. It will use the actuals to future actuals test for those other pollutants for which a permit limit does not presently exist.

II. EMISSION SUMMARY

The emissions from the entire plant will be as follows:

| · | Current Actual Emissions (Last 2-year Average) | Emission Increases | Total Future Actual Emissions |
|------------------|--|--------------------|-------------------------------|
| <u>Pollutant</u> | tons/year | tons/year | tons/year |
| PM_{10} | 787.67 | 9.75 | 797.41 |
| SO_2 | | 3586.31 | 0.00 |
| 3586.31 | | | |
| NO_x | 25143.97 | 0.00 | 25143.97 |
| CO | 1317.06 | 77.56 | 1394.62 |
| VOC | 11.81 | 0.69 | 12.50 |
| HAPs | | | |
| Lead | 0.098 | 0.007 | 0.105 |

| Beryllium | 0.001195529 | -0.00008 | 0.001119 |
|----------------------|-------------|----------|----------|
| Mercury | 0.081 | 0.024 | 0.105 |
| Fluorides (HF) | 9.70 | 0.42 | 10.12 |
| Sulfuric Acid | 4.06 | -0.11 | 3.96 |
| Other HAPs (non-VOC) | 59.38 | 0.40 | 59.78 |

Current PTE Emission Increases

Total PTE

| | Pollutant | tons/year | | tons/year | tons/year |
|---|-----------------------------|-----------|-------------|----------------|-----------|
| | PM_{10} | | 248.88 | (9.75+538.79*) | 797.41 |
| | SO ₂ 3,698.32 | | | 3,698.32 | 0.00 |
| | NO _x | | 24,178.63 | 0.00 | 24,178.63 |
| - | CO | | 1,312.44 | 77.56 | 1390.00 |
| | VOC | | 14.29 | 0.69 | 13.60 |
| | HAPs | | | | |
| | Lead | | 0.098 | 0.007 | 0.105 |
| | Beryllium | | 0.001195529 | -0.00008 | 0.001119 |
| | Mercury | | 0.081 | 0.024 | 0.105 |
| | Fluorides (HF) | | 9.70 | 0.42 | 10.12 |
| | Sulfuric Acid | | 4.06 | -0.11 | 3.96 |
| | Other HAPs (nor | n-VOC) | 59.38 | 0.40 | 59.78 |
| | | | HAPs | 82.67???? | |

^{*}Denotes existing emissions from the existing cooling towers inadvertently omitted from the previous AOs

Plant Emission Summary

| Pollutant | Acual Annual Emissions (ton/yr) | Projected Future Emissions (ton/yr) | Emissions Increases Increase (ton/yr) |
|-------------------|------------------------------------|--|--|
| Boiler 1 &2 Stack | | : | |
| PM10 | | | |
| SO2 | | | |
| NOX | | | |
| CO | | | |
| VOC | | | |
| Other Sources | | | |
| PM10 | | | ************************************** |
| SO2 | | | |
| NOX | | | |
| CO | | | |
| VOC | | | |

III. BEST AVAILABLE CONTROL TECHNOLOGY (BACT) ANALYSIS

BACT applies to each emission point.

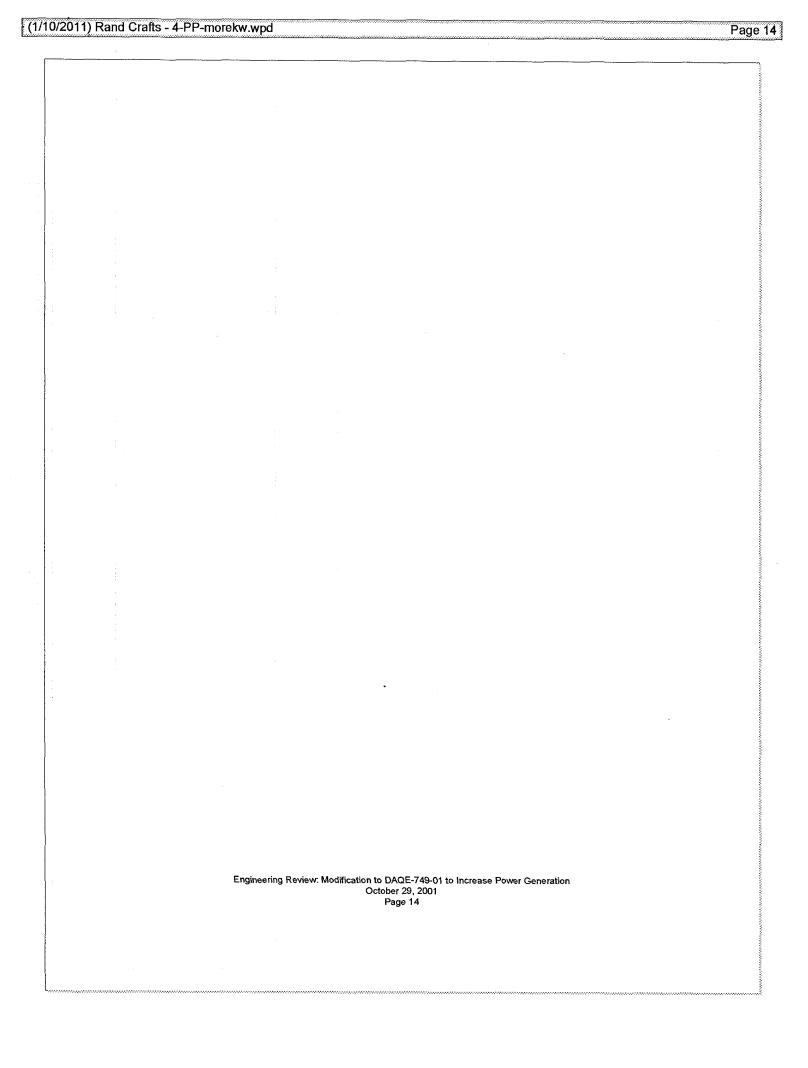
There will be no new emission point or replaced or reconstructed pollution generating equipment at this site as a result of this modification. This review did not trigger PSD review.

BACT analysis performed in previous engineering reviews apply to this modification. Since the facility already has low-NOx burners, it is possible to stay below significant net increases in NOx with minor adjustments in how coal is combusted, i.e., biased firing, such as burners-in-service arrangement, excess air, frequency of soot-blowing, etc."

IV. <u>APPLICABILITY OF FEDERAL REGULATIONS AND UTAH ADMINISTRATIVE</u> CODES (UAC)

The Notice of Intent submitted is for an existing source. It is not a new major source or a major modification. At the time of this review the Utah Administrative Code Rules 307 (UAC R307) and federal regulations have been examined to determine their applicability to this Notice of Intent. The following rules have been specifically addressed.

- 1. R307-101-2, Modification
- 2. R307-107, UAC Unavoidable breakdown reporting requirements.
- 3. R307-150 Series, UAC Inventories, Testing and Monitoring.
- 4. R307-201-1(2), UAC 20% minimum opacity limitation at all emission points.
- 5. R307-201-1(9), UAC Opacity Observation.
- 6. R307-203. Emission Standards: Sulfur Content of the Fuel
- · 7. R307-205 (UAC) Emission Standards: Fugitive Emissions and Fugitive Dust.
 - 8. R307-215. Emission Standards: Acid Rain
 - R307-401, Utah Administrative Code (UAC) UAC Notice of Intent required for a modified source.
 - 10. R307-405. Permits: Prevention of Significant Deterioration of Air Quality
 - 11. R307-406, UAC Visibility
 - 12. R307-410, UAC Permits: Emissions Impact Analysis (Air Quality Modeling)



V. RECOMMENDED APPROVAL ORDER CONDITIONS

General Conditions:

1. This Approval Order (AO) applies to the following company:

> Intermountain Power Service Corporation 850 West Brush Wellman Road Delta, Utah 84624

Phone Number:

(435) 864-4414

Fax Number:

(435) 864-4970

The equipment listed below in this AO shall be operated at the following location:

PLANT LOCATION:

850 West Brush Wellman Road, Delta, Millard County, Utah

Universal Transverse Mercator (UTM) Coordinate System: datum NAD27 4,374.4 kilometers Northing, 364.2 kilometers Easting, Zone 12

- 2. All definitions, terms, abbreviations, and references used in this AO conform to those used in the Utah Administrative Code (UAC) Rule 307 (R307), and Title 40 of the Code of Federal Regulations (40 CFR). Unless noted otherwise, references cited in these AO conditions refer to those rules.
- 3. The limits set forth in this AO shall not be exceeded without prior approval in accordance with R307-401.
- 4. Modifications to the equipment or processes approved by this AO that could affect the emissions covered by this AO must be approved in accordance with R307-401-1.
- 5. All records referenced in this AO or in applicable NSPS, which are required to be kept by the owner/operator, shall be made available to the Executive Secretary or Executive Secretary's representative upon request, and the records shall include the two-year period prior to the date of the request. All records shall be kept for the following minimum periods:

All Records Α.

Two years

B. Used oil consumption Three years

- C. Five years from the due date of each emission statement or Emission inventories until the next inventory is due, whichever is longer.
- 6. Intermountain Power Service Corporation (IPSC) shall conduct its operations of the Intermountain Generating Station (IGS) coal fired electric steam plant in accordance with the terms and conditions of this AO, which was written pursuant to IPSC's Notice of Intent

submitted to the Division of Air Quality (DAQ) on April 5, 2001, May 31, 2001, August 26, 2001, September 5, 2001, September 19, 2001, October 26, 2001

7. This AO shall replace the AO (DAQE-749-01) dated September 11, 2001.

This AO shall not supersede the Experimental AO's issued for the IGS located in Millard County.

- 8. The approved installations shall consist of the following equipment or equivalent*:
 - A. Unit #1 Coal Fired Boiler (Subject to NSPS, Subpart Da)

9,225 x 10⁶ Btu/hr (MMBtu/hr)

B. Unit #2 Coal Fired Boiler (Subject to NSPS, Subpart Da) Rating -

9,225 MMBtu/hr

- C. Coal railcar unloading dust collector 1A
- D. Coal railcar unloading dust collector 1B
- E. Coal railcar unloading dust collector 1C
- F. Coal railcar unloading dust collector 1D
- G. Coal truck unloading dust collector 2
- H. Coal reserve reclaim dust collector 3
- I. Coal transfer building #1 dust collector 4
- J. Coal transfer building #2 dust collector 5
- K. Coal transfer building #4 dust collector 6
- L. Coal crusher building dust collector 11
- M. U1 Generation building coal dust collector 13A
- N. U1 Generation building coal dust collector 13B
- O. U2 Generation building coal dust collector 14A
- P. U2 Generation building coal dust collector 14B
- Q. Coal pile active and reserve
- R. Coal Stackout
- S. Fuel oil tank 1A Capacity -

675,000 gallons

- T. Fuel oil tank 1B
 - Capacity -

675,000 gallons

- U. Limestone unloading dust collector 1A
- V. Limestone unloading dust collector 1B
- W. Limestone transfer dust collector 1
- X. Limestone reclaim dust collector 2
- Y. Limestone silo bin vent filter
- Z. Limestone crusher dust collector 3
- AA. Limestone preparation dust collector 4
- BB. Limestone storage pile
- CC. Lime silo dust collector 1
- DD. Lime hopper dust collector 2
- EE. Soda ash silo dust collector 3
- FF. Soda ash hopper dust collector 4
- GG. Fly ash silo bin vent filter 1A

| HH. | Fly ash silo bin vent filter 1B | | | |
|-------|--|---------------------------------------|--|--|
| II. | Combustion byproducts stackout & stockpile | | | |
| JJ. | Combustion byproducts landfill | | | |
| KK. | Unit 1 cooling tower 1A | | | |
| LL. | Unit 1 cooling tower 1B | | | |
| MM. | Unit 2 cooling tower 1A | | | |
| NN. | Unit 2 cooling tower 1B | | | |
| OO. | Coal sample preparation buildi | ng dust collector | | |
| PP. | Sandblast facility dust collector | | | |
| QQ. | U1 Generation building vacuur | | | |
| RR. | U2 Generation building vacuur | | | |
| SS. | U1 Fabric filter vacuum cleanin | | | |
| TT. | U2 Fabric filter vacuum cleaning | | | |
| UU. | GSB vacuum cleaning dust col | | | |
| VV. | Guzzler truck dust collector | •••• | | |
| WW. | Emergency diesel generators | | | |
| | 1A, rated at - | 4,000 Hp | | |
| | 1B, rated at - | 4,000 Hp | | |
| | 1C, rated at - | 4,000 Hp | | |
| XX. | Solvent washers | 4,000 Hp | | |
| YY. | Diesel driven fire pump rated a | t 290 Hn 1B | | |
| ZZ. | | | | |
| AAA. | Diesel driven fire pump rated at 290 Hp IC Auxiliary boiler 1A (not subject to NSPS) | | | |
| | Rating - | 166 MMBtu/hr | | |
| BBB. | Auxiliary boiler 1B (not subject | | | |
| -55. | Rating - | 166 MMBtu/hr | | |
| CCC. | Coal Conveyors | 100 Million III | | |
| DDD. | | | | |
| EEE. | Engine driven equipment including compressors, generators, hydraulic pumps and | | | |
| | diesel fire pumps | | | |
| FFF. | Bulb recycling crusher | | | |
| | Laboratory fume hoods | | | |
| HHH. | Gasoline tank | | | |
| | Capacity - | 500 gallons | | |
| Ш. | Diesel tank | 500 Burroup | | |
| | Capacity - | 10,000 gallons | | |
| JJJ. | Diesel day tanks | 10,000 ganons | | |
| | Capacity - | not exceeding 560 gallons per tank | | |
| KKK. | Mobile oil storage tanks | | | |
| | Capacity - | not exceeding 12,000 gallons per tank | | |
| LLL. | Turbine lube oil units | not encouning 12,000 barrons per unix | | |
| • | Capacity - | not exceeding 40,000 gallons per unit | | |
| MMM. | Underground storage diesel tan | | | |
| | Capacity - | 20,000 gallons | | |
| NNN. | Underground storage gasoline | | | |
| | Capacity - | 6,000 gallons | | |
| 000. | = - | 5, | | |
| - 50. | | | | |
| Fna | ineering Review Modification to DAOF- | 749-01 to Increase Power Generation | | |

| | Capacity - | 10,000 gallons |
|------|----------------------------------|----------------|
| PPP. | Class III Industrial Waste Landf | |
| QQQ. | Paved haul road | |
| RRR. | Haul road and access road | |
| SSS. | Coal truck unloading grating | |
| TTT. | Helper cooling tower | |

^{*} Equivalency shall be determined by the Executive Secretary.

Limitations and Tests Procedures

9. Emissions to the atmosphere at all times from the indicated emission points shall not exceed the following rates and concentrations:

A.

Each Main Boiler (Rated at 9,225 x 106 Btu/hr)

| 0-day |
|-------|
| • |
| on |
| 0-day |
| • |
| C |

B. Testing Status (To be applied above)

Dust Collectors

| minimum of differential pressure |
|----------------------------------|
| (inches of water gage) |
| |
| 0.5 |
| 0.5 |
| 0.5 |
| 0.5 |
| 0.5 |
| 0.5 |
| 0.5 |
| 0.5 |
| 0.5 |
| |

^{*} Test once a year. The Executive Secretary may require testing at any time.

^{**}Compliance for NO_x SO₂ emissions shall be demonstrated through use of a continuous emissions monitoring system as outlined in Conditions 23.

Limestone preparation building

0.5

Each Auxiliary Boiler (Rated at 166 x 106 Btu/hr)

| <u>Pollutant</u> | lb/ 10 ⁶ Btu heat input | <u>lbs/hr</u> |
|------------------|------------------------------------|---------------|
| PM ₁₀ | 0.10 | 20 |
| SO_2 | 0.69 | 100 |
| NO_x | 0.35 | 58 |

C. Notification

The Executive Secretary shall be notified at least 30 days prior to conducting any required emission testing. A source test protocol shall be submitted to DAQ when the testing notification is submitted to the Executive Secretary.

The source test protocol shall be approved by the Executive Secretary prior to performing the test(s). The source test protocol shall outline the proposed test methodologies, and stack to be tested. A pretest conference shall be held, if directed by the Executive Secretary.

D. Sample Location

The emission point shall be designed to conform to the requirements of 40 CFR 60,
Appendix A, Method 1, or other methods as approved by the
Executive Secretary. Access that meets the standards of the
Occupational Safety and Health Administration (OSHA) or the
Mine Safety and Health Administration (MSHA) shall be provided.

E. Volumetric Flow Rate

40 CFR 60, Appendix A, Method 2

F. <u>PM</u>₁₀

For stacks in which no liquid drops are present, the following methods shall be used: 40 CFR 51, Appendix M, Methods 201 or 201a. The back half condensibles shall also be tested using the method specified by the Executive Secretary. All particulate captured shall be considered PM₁₀.

For stacks in which liquid drops are present, methods to eliminate the liquid drops should be explored. If no reasonable method to eliminate the drops exists, then the following methods shall be used: 40 CFR 60, Appendix A, Method 5, 5a, 5d, or 5e as appropriate. The back half condensibles shall also be tested using the method specified by the Executive Secretary. The portion of the front half of the catch considered PM₁₀ shall be based on information in Appendix B of the fifth addition of the EPA document, AP-42, or

other data acceptable to the Executive Secretary.

The back half condensibles shall not be used for compliance demonstration but shall be used for inventory purposes.

G. <u>Calculations</u>

To determine mass emission rates (lb/hr, etc.) the pollutant concentration as determined by the appropriate methods above shall be multiplied by the volumetric flow rate and any necessary conversion factors determined by the Executive Secretary, to give the results in the specified units of the emission limitation.

H. Existing Source Operation

For an existing source/emission point, the production rate during all compliance testing shall be no less than 90% of the maximum production achieved in the previous three (3) years.

- 10. Visible emissions from the following emission points shall not exceed the following values:
 - A. All abrasive blasting 40% opacity
 - B. All other points 20% opacity

Opacity observations of emissions from stationary sources shall be conducted according to 40 CFR 60, Appendix A, Method 9.

For sources that are subject to NSPS opacity standards shall be determined by conducting observations in accordance with 40 CFR 60.11(b) and 40 CFR 60, Appendix A, Method 9.

II. The following consumption limit shall not be exceeded:

50,000 barrels of fuel oil consumed per calendar year in the auxiliary boilers.

To determine compliance with annual limit, the owner/operator shall calculate a total by the January 20th of each year using data from the previous 12 months. Records of consumption shall be kept for all periods when the auxiliary boiler is in operation. Consumption shall be determined by fuel oil totalizer records. The records of consumption shall be kept on a monthly basis.

- 12. The emergency generators shall be operated on an emergency basis only, except for routine engine maintenance and testing. Records documenting generator usage shall be kept in a log and they shall show the date the generator was used, the duration in hours of the of generator usage, and the reason for each generator usage.
- 13. The diesel driven fire pumps shall be operated on an emergency basis only, except for routine engine and fire system maintenance and testing. Records documenting diesel

driven fire pump usage shall be kept in a log and they shall show the date the diesel driven fire pump was used, the duration in hours of the of diesel driven fire pump, and the reason for each diesel driven fire pump usage.

Roads and Fugitive Dust

14. IPSC shall abide by the latest fugitive dust control plan submitted to the Executive Secretary for control of all dust sources associated with the Intermountain Power Generation site.

The haul road length, speed or any other parameter used to calculate emissions shall not be increased above the limits established in the fugitive dust control plan. The haul road speed shall be posted.

15. The facility shall abide by all applicable requirements of R307-205 for Fugitive Emission and Fugitive Dust sources.

Fuels

- 16. The owner/operator shall combust only bituminous and subbituminous coals as primary fuels and shall only use diesel oil or natural gas during the startup, shutdown, maintenance, performance, upsets and flame stabilization in the $9,225 \times 10^6$ Btu/hr boilers. Only No. 2 oil shall be used in 166×10^6 Btu/hr boilers. The owner/operator may fuel-blend self-generated used oil with coal at the active coal pile reclaim structure providing that self-generated used has not been mixed with hazardous waste.
- 17. The sulfur content of any fuel oil combusted shall not exceed:
 - A. 0.85 lb per x 10⁶ Btu heat input for fuel oil used in the main boilers.
 - B. 0.58 percent by weight for fuel oil combusted in the auxiliary boilers.

The sulfur content shall be determined by ASTM Method D-4294-89 or approved equivalent. Certification of fuel oil shall be either by IPSC's own testing or test reports from the fuel oil marketer.

Federal Limitations and Requirements

18. In addition to the requirements of this AO, all applicable provisions of 40 CFR 60, New Source Performance Standards (NSPS) Subpart A, 40 CFR 60.1 to 60.18 and Subpart Da, 40 CFR 60.40a to 60.49a (Standards of Performance for Electric Utility Steam Generating Units for Which Construction is Commenced After September 18, 1978) and Subpart Y, 40 CFR 60.250 to 60.254 (Standards of Performance for Coal Preparation Plants) apply to this installation.

Records & Miscellaneous

19. At all times, including periods of startup, shutdown, and malfunction, owners and operators shall, to the extent practicable, maintain and operate any equipment approved

under this AO including associated air pollution control equipment in a manner consistent with good air pollution control practice for minimizing emissions. Determination of whether acceptable operating and maintenance procedures are being used will be based on information available to the Executive Secretary which may include, but is not limited to, monitoring results, opacity observations, review of operating and maintenance procedures, and inspection of the source. All maintenance performed on equipment authorized by this AO shall be recorded, and the records shall be maintained for a period of two years.

- 20. The owner/operator shall comply with R307-150 Series. Inventories, Testing and Monitoring.
- The owner/operator shall comply with R307-107. General Requirements: Unavoidable Breakdowns.

Monitoring - Continuous Emissions Monitoring

- 22. In order to demonstrate that modification did not result in significant emissions increases, the rolling 12-month period emissions from the main boilers 1& 2 stack shall be maintained for at least 5 years (or a longer period not to exceed 10 years, if such period is more representative of the units normal post-change operation) from the date the date the units begin fully utilizing the modifications described herein as regular operation. If Intermountain fails to comply with the reporting requirements of the WEPCO rule or if the submitted information indicates that emissions have increased as a consequence of the change, it will be required to obtain a PSD permit for the modifications at that time. Records of NO_x and SO₂ shall be obtained through the use of a continuous emissions monitoring system as outlined in Condition 23 below. Records of PM10 shall be based on annual stack tests.
- 23. The owner/operator shall install, calibrate, maintain, and continuously operate a continuous emissions monitoring system on the kiln main stack. The owner/operator shall record the output of the system, for measuring the NO_x emissions. The monitoring system shall comply with all applicable sections of R307-170, UAC; 40 CFR 51, Appendix P; and 40 CFR 60, Appendix B.

All continuous emissions monitoring devices as required in federal regulations and state rules shall be installed and operational prior to placing the affected source in operation.

Except for system breakdown, repairs, calibration checks, and zero and span adjustments required under paragraph (d) 40 CFR 60.13, the owner/operator of an affected source shall continuously operate all required continuous monitoring devices and shall meet minimum frequency of operation requirements as outlined in 40 CFR 60.13 and Section UAC R307-170.

24. Following the change for this AO modifications, Intermountain must maintain and submit to the Executive Secretary on an annual basis for a period of at least 5 years from the date the units begin fully utilizing the modifications described herein as regular operation, information demonstrating that the renovation did not result in a significant emissions

increase. If Intermountain fails to comply with the reporting requirements of the WEPCO rule or if the submitted information indicates that emissions have increased as a consequence of the change, it will be required to obtain a PSD permit for the modifications at that time.

The Executive Secretary shall be notified in writing if the company is sold or changes its name.

This AO in no way releases the owner or operator from any liability for compliance with all other applicable federal, state, and local regulations including R307.

A copy of the rules, regulations and/or attachments addressed in this AO may be obtained by contacting the Division of Air Quality. The Utah Administrative Code R307 rules used by DAQ, the Notice of Intent (NOI) guide, and other air quality documents and forms may also be obtained on the Internet at the following web site: http://www.eq.state.ut.us/eqair/aq_home.htm

The annual emission estimations below include point source, fugitive emissions, fugitive dust and do not include road dust, tail pipe emissions, grandfathered emissions etc.. These emissions are for the purpose of determining the applicability of Prevention of Significant Deterioration, nonattainment area, maintenance area, and Title V source requirements of the R307. They are not to be used for determining compliance.

The Potential To Emit (PTE) emissions for the IPSC power generation plant are currently calculated at the following values:

| | <u>Pollutant</u> | Tons/yr |
|--------------|--------------------|-----------|
| A. | PM_{10} | 248.88 |
| B. | SO_2 | 3,698.32 |
| C . " | NO_x | 24,178.63 |
| D. | CO | 1,312.44 |
| E. | VOC | 14.29 |
| F. | HAPs | 82.67 |
| | Lead | 0.105 |
| | Beryllium | 0.001119 |
| | Mercury | 0.105 |
| | Fluorides (HF) | 10.12 |
| | Sulfuric Acid | 3.96 |
| | Other non-VOC HAPs | 59.78 |